

Seismic risk management of buildings with a focus on post-earthquake functionality

Prof. Ghyslaine McClure, Eng., Ph.D.

(ghyslaine.mcclure@mcgill.ca)

Dept. Civil Engineering and Applied Mechanics

ICLR

Building Resilient Communities

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Outline

- Introduction
- Definitions and rationale for seismic risk management of OFCs in buildings
- Seismic vulnerability assessment of buildings designated as emergency shelters (public schools and community centers)
- Scrapbook of OFC damages in earthquakes
- Overview of CSA S832-14 *Seismic risk reduction of operational and functional components in buildings*
- Seismic functionality assessment of critical buildings (hospitals, schools, community centres, fire stations)
- Challenges and Opportunities
- Conclusions



Introduction

- Emergency response to natural or man-made disasters
- Natural hazards:



Source: ville.montreal.qc.ca/csc

Building Design Philosophy

A well designed and constructed building is expected to provide safety and comfort to its occupants when such a building is subjected to building occupant loads and other environmental loads such as wind, snow, rain, ice, earthquake etc.

A building is made up of various components that can be categorized into two groups:

Structural components (SC)

and

Operational and Functional Components (OFC)

also known as **Non-structural components, (NSC)**.



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OFCs are those components housed inside or attached to the building structure and that are required for the function and operation of buildings.

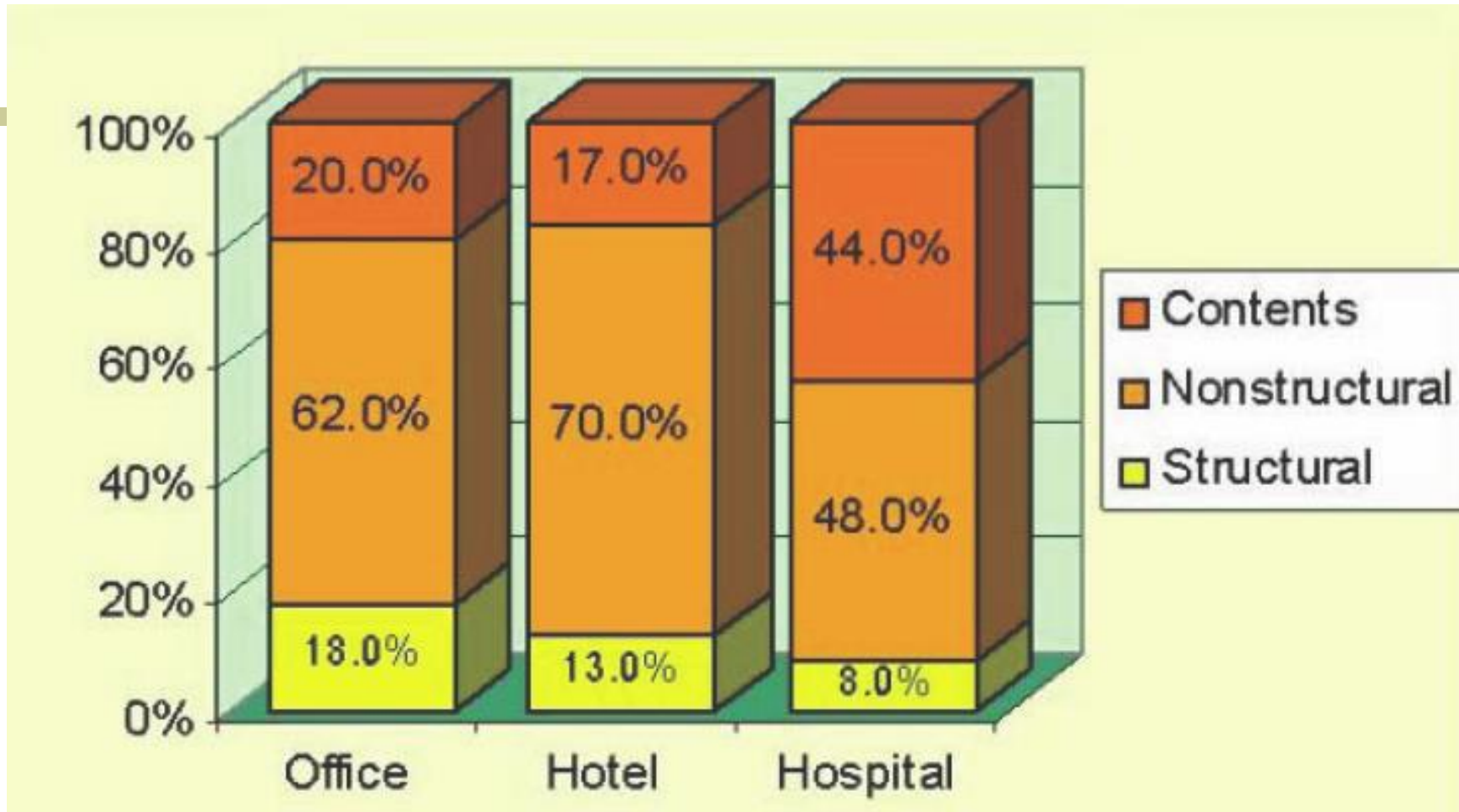
This is to acknowledge the close relationship that exists between the seismic behaviour of the structural system and the seismic performance of the other components in a building system.

OFCs (as per CSA S832-14) are further divided into:

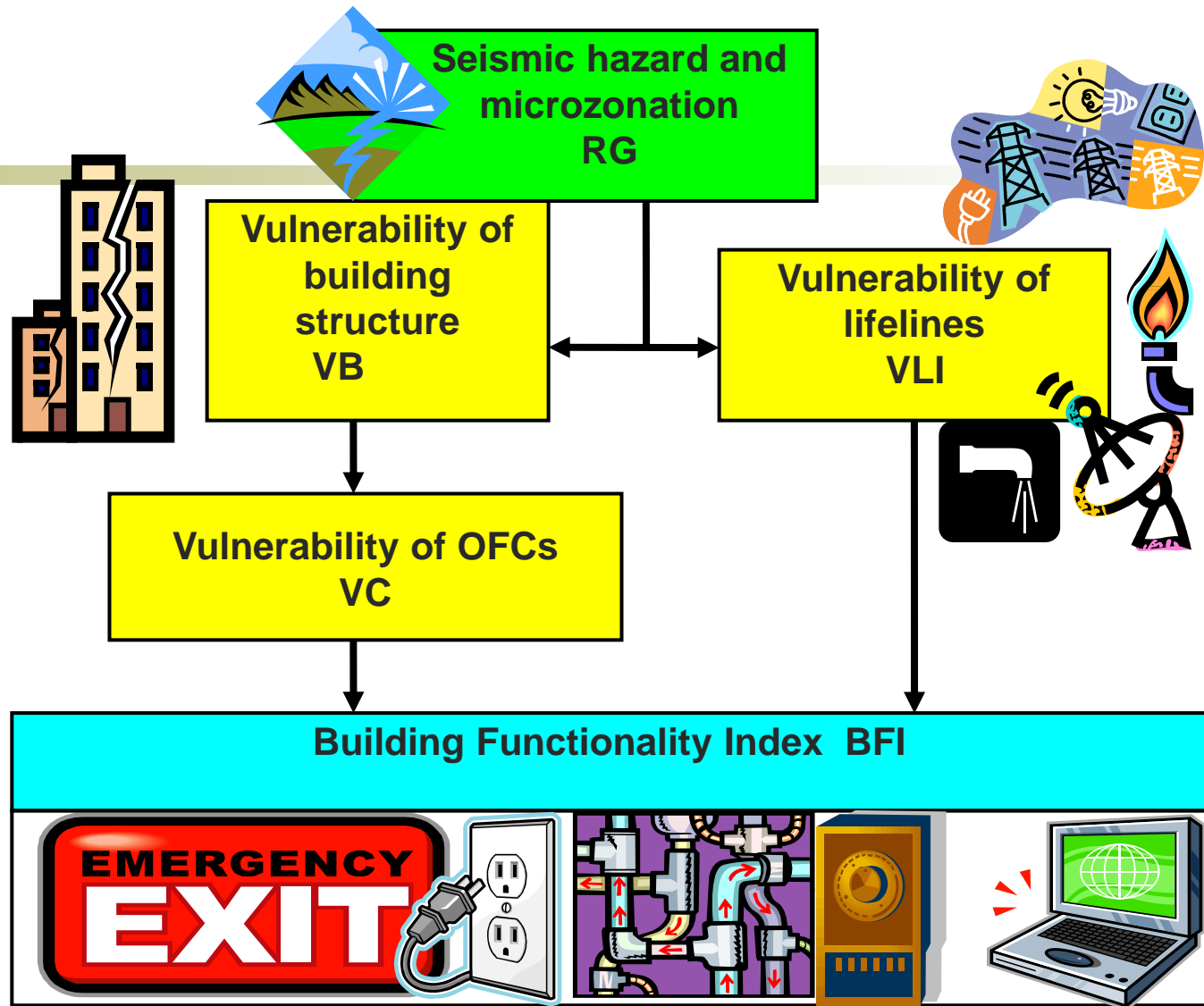
Architectural (External & Internal),

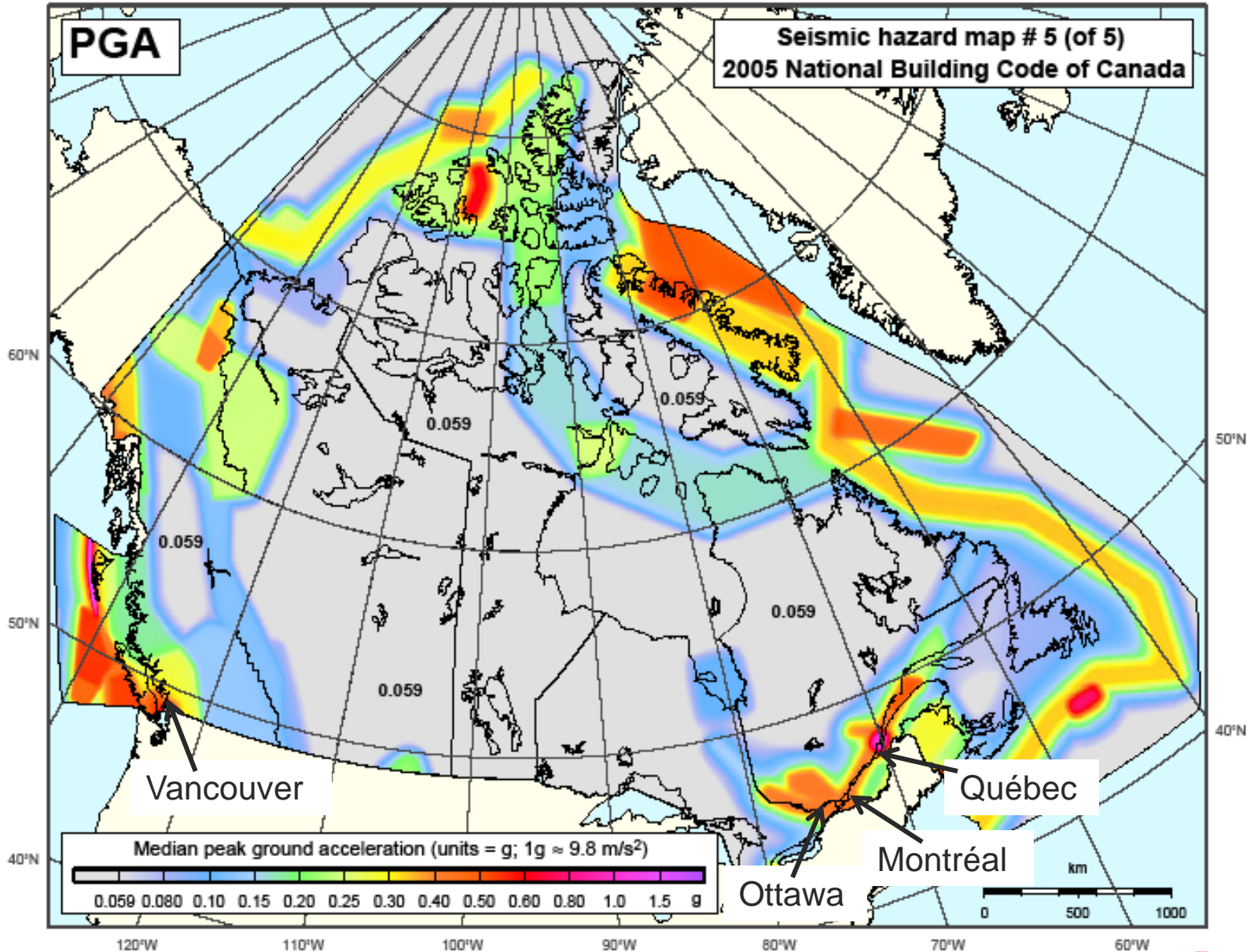
Building Services (Mechanical, Plumbing, Electrical, Telecommunications)

and Building contents (Common & Specialized).



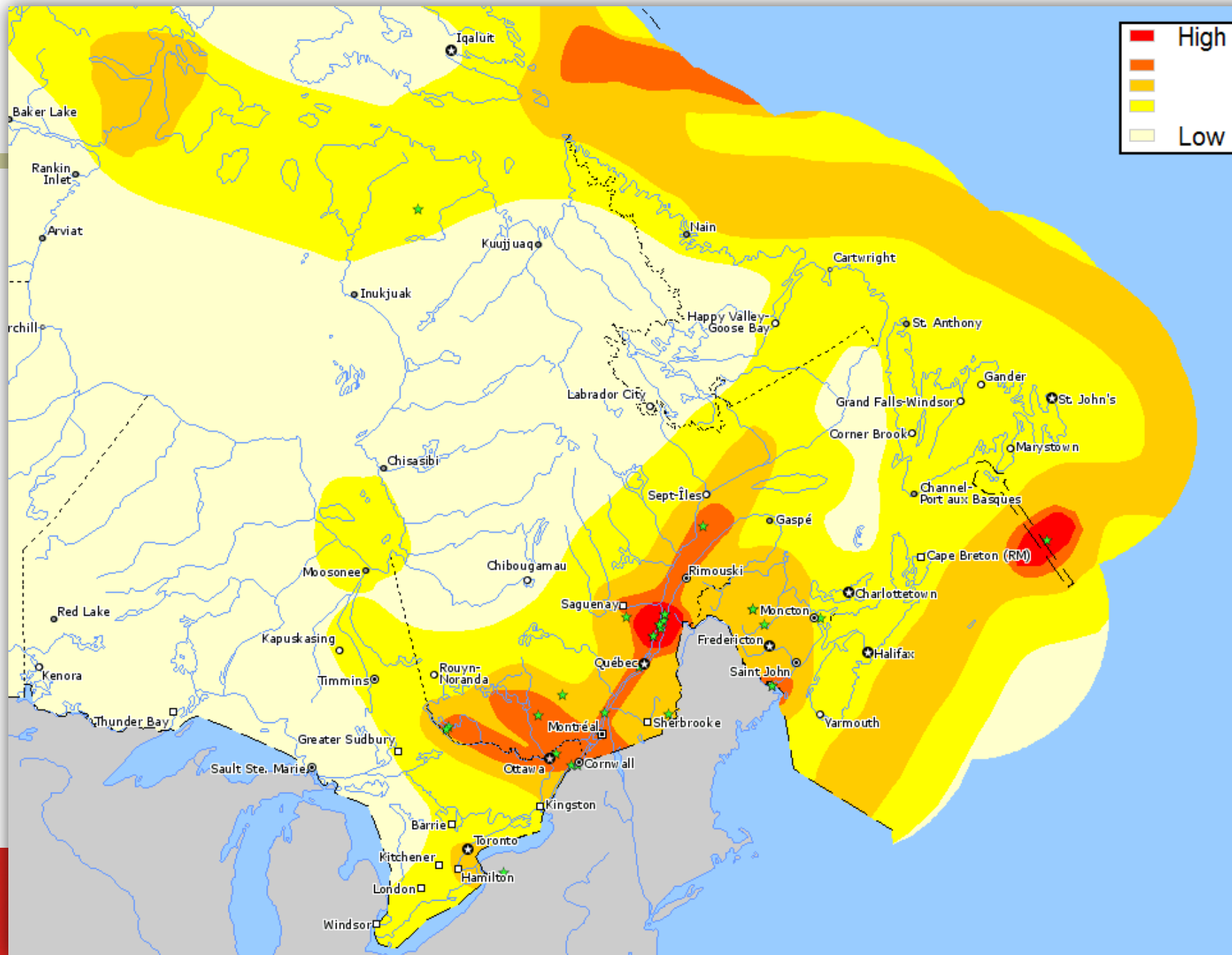
Relative dollar value of building components according to use and occupancy - Taghavi and Miranda (2003).



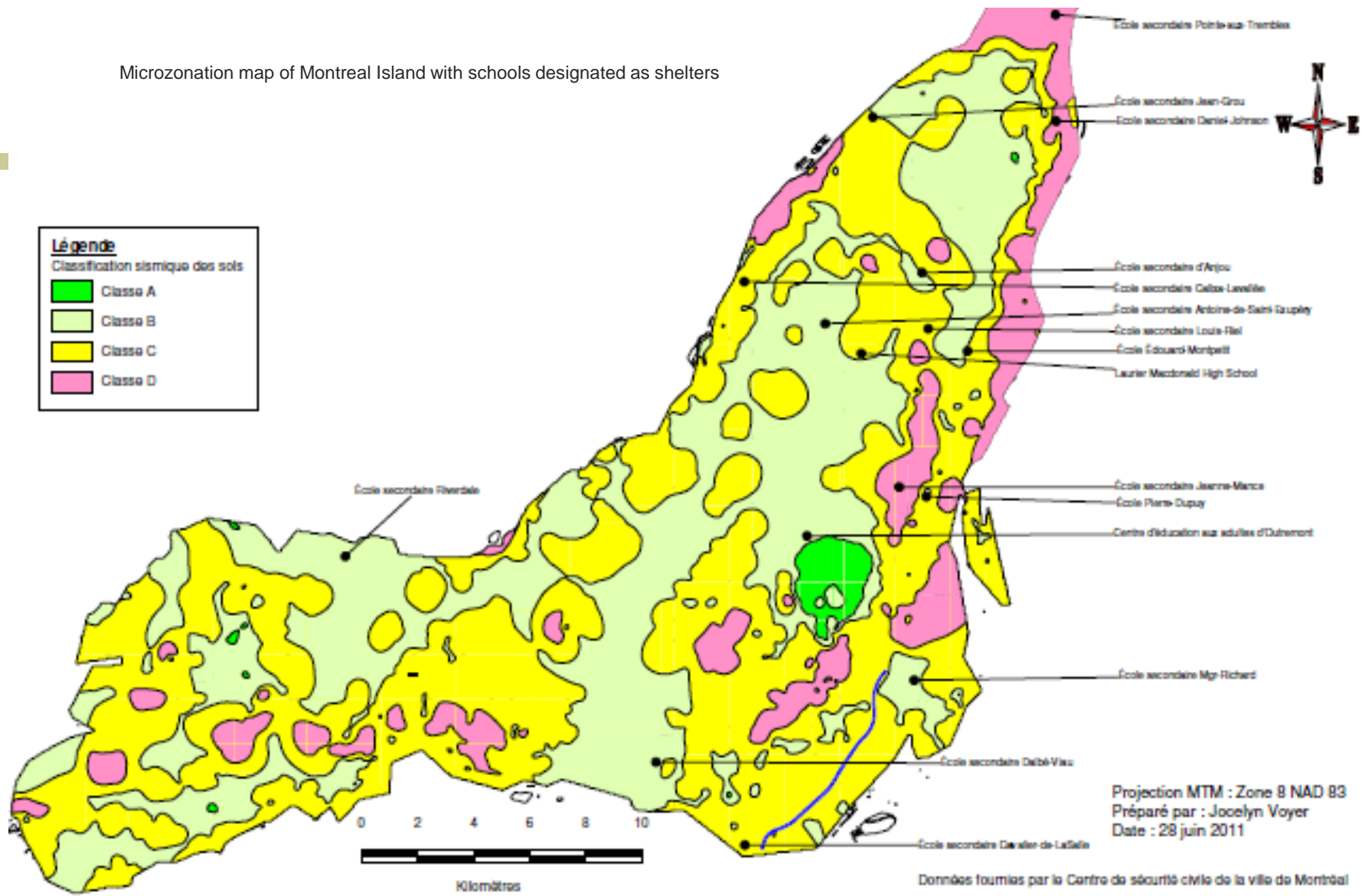


Peak ground acceleration at a probability of 2%/50 years for firm ground conditions (NBCC soil class C).

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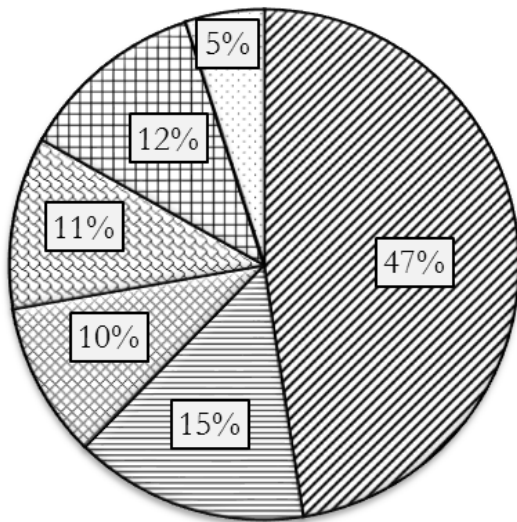


Microzonation map of Montreal Island with schools designated as shelters



Vulnerability assessment of school buildings designated as emergency shelters (2008-2011)

- 16 public high school campuses comprising 101 buildings (isolated or with separation joints);
- Assessment of each building (drawings; inspection; AVM for structural identification; survey of URM walls)
- Types of lateral load resisting systems:



- Concrete frames with infill masonry shear walls
- Concrete shear walls
- Steel moment frame
- Concrete moment frame
- Steel frame with infill masonry shear walls
- Other

Enhanced screening procedure (adapted from FEMA 154 and NZ practice) – work of Helene Tischer

- Indices vary between -2.1 and 7.2
- Used to establish priorities for more detailed evaluations; for CSC to select shelters than can serve after a damaging earthquake

Seismic Vulnerability	Probability of collapse under maximum design earthquake (NBC 2010)	Index
Very high	100%	≤ 0.0
High	10% à 100%	0.1 – 1.0
Moderate	1% à 10%	1.1 – 2.0
Low	Moins de 1%	> 2.0

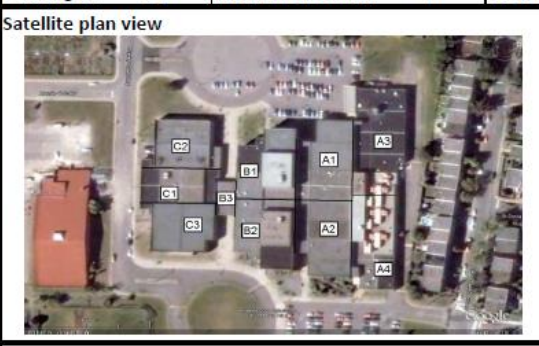
DATA COLLECTION FORM

School: École secondaire (Name withheld)		Address: Withheld	
Latitude: Withheld	Longitude: Withheld	District: Withheld	
School board: Withheld		Number of students: 1202	Year of construction: 1973
Building ID: B1	Number of stories: 4	Floor area: 2280 m ²	



SCORE CALCULATION FORM

School: École secondaire (Name withheld)		Address: Withheld		Postal Code: Withheld
Latitude: Withheld	Longitude: Withheld	District: Withheld		
School board: Withheld		Number of students: 1202	Year of construction: 1973	
Building ID: B1	Number of stories: 4	Floor area: 2280 m ²		



Structural Type	Choice	Certainty [%]	Pounding		
Wood	WLF		Joint depth, d [cm]:		
	WPB		Height of lower building, H [m]:		
Steel	SMF		Minimum story height, X [m]:		
	SBF		Difference in story height y [m]:		
	SLF		20% Story height [m]:		
	SCW				
	SIW				
Concrete	CMF		Soil type	Comments	
	CSW		A		
	CIW	1	80%		B
	PCF	2	20%		C
	PCW				D
Masonry	RML		E		
	RMC		F		
	URM		Unknown		

CALCULATIONS

Seismicity: Moderate

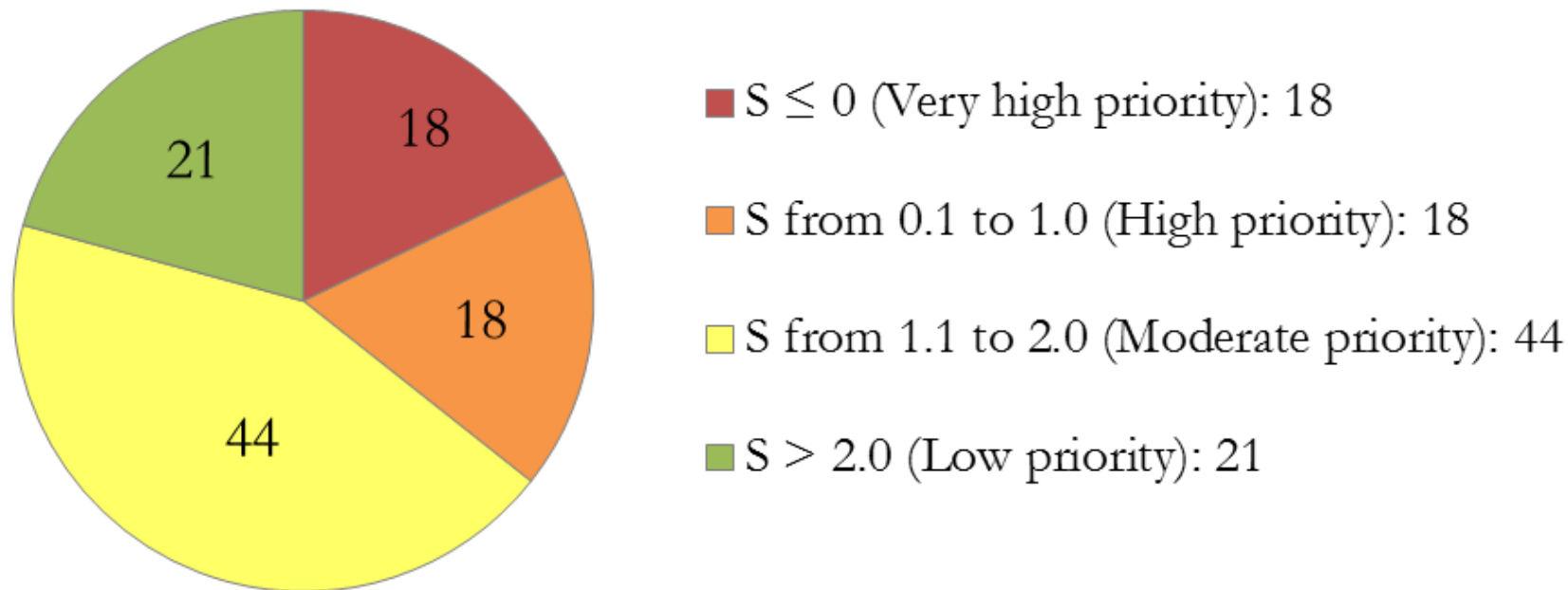
	Choice			Comments
	1	2	3	
Structural type	CIW	PCF		
Certainty	80%	20%		
Basic Structural Hazard Score	3.1	3.2		
Score Modifiers				
Pre-Code	0.0	0.0		
Post-Benchmark	0.0	0.0		
Mid Rise Buildings (4 to 7 stories)	0.0	0.1		
Soil Type	0.0	0.0		Soil type: C
Horizontal irregularities	-0.6	-0.6		Effect (worst case): Significant
Vertical irregularities	-0.6	-0.6		Effect (worst case): Significant
Deterioration	0.0	0.0		Effect: None
Short concrete columns	0.0	0.0		Effect: None
Pounding effects				Effect: Severe
Floor misalignment	-0.6	-0.6		Vertical misalignment ≤ 20% of story height
Total Score	1.3	1.5		

Structural Weakness	Low	Significant	Severe	Cert.	Structural Weakness
1. Horizontal Irregularities					2. Vertical Irregularities
Re-entrant corners		x		100%	Steps in elevation view
Asymmetric stairways					Soft Story
Asymmetric partition walls					Building on Hill
Torsion in LFRS					Change in structural type
Diaphragm discontinuity					Other
Out of plane offset					3. Deterioration
Other					4. Short Concrete Columns

FINAL SCORE

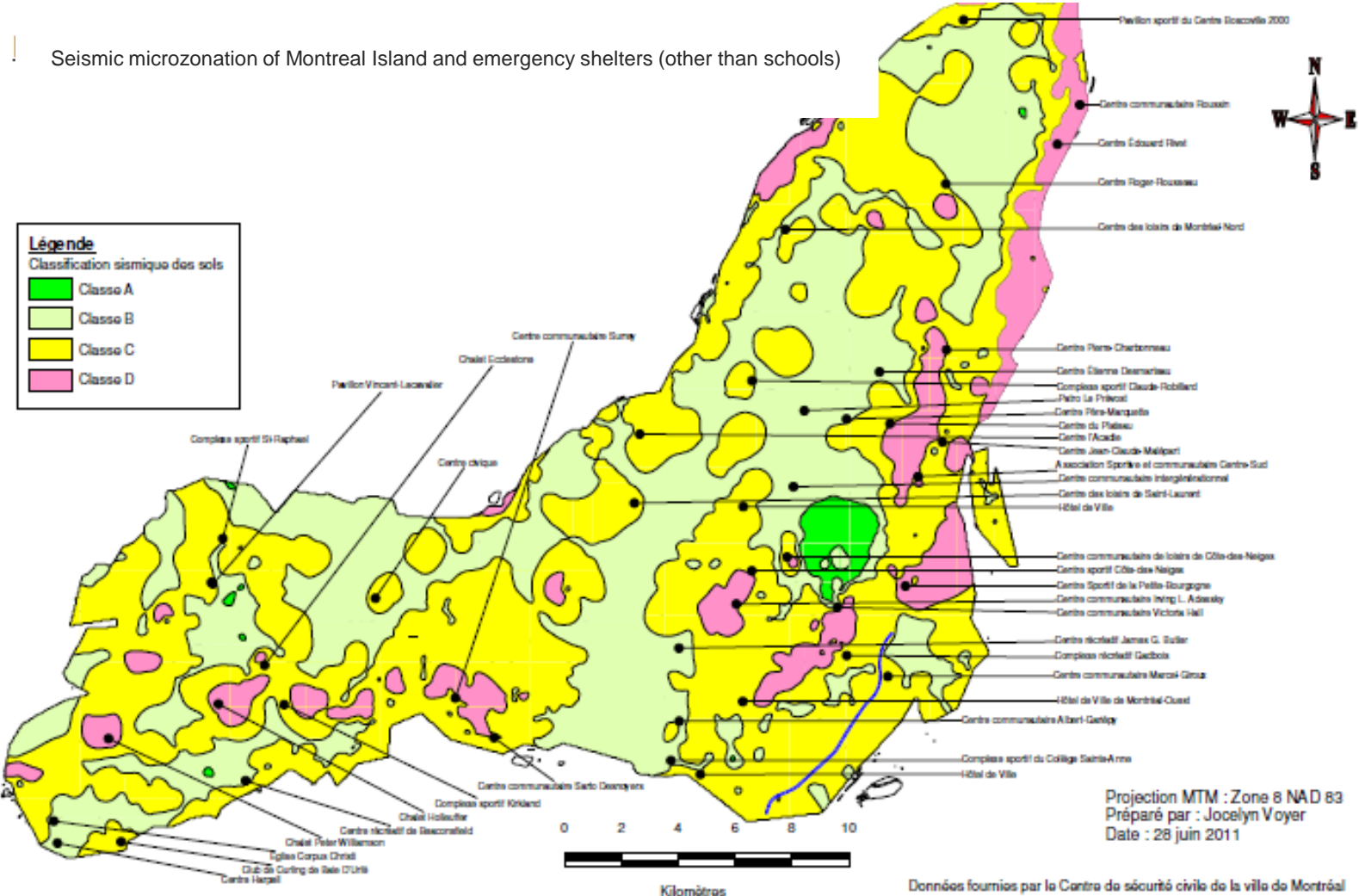
Structural type:	CIW
Final Score:	1.3
Probability of collapse:	≥ 1%
Collapse potential:	Moderate

Summary of results (101 school buildings)



Priority of intervention = Seismic vulnerability level

Seismic microzonation of Montreal Island and emergency shelters (other than schools)



Building Functionality Assessment

- 3 performance levels
 - Safety of occupants and safe egress
 - Immediate occupancy (functionality interrupted during earthquake, some damage is acceptable)
 - Full or partial functionality (in designated areas) – post-critical facilities and designated shelters



Requirements for all civil protection buildings

- **Continuity of all essential services**

- Fire protection system (alarms, emergency lighting, sprinkler system, fire extinguisher tanks);
- Emergency electric power supply;
- Supply of natural gas, water, sanitary systems; eau, systèmes sanitaires;
- Communication systems;
- HVAC

- Continuous functionality of interfaces with public utility services (water, electricity, telecommunications, natural gas, sanitary systems)



Architectural Damage

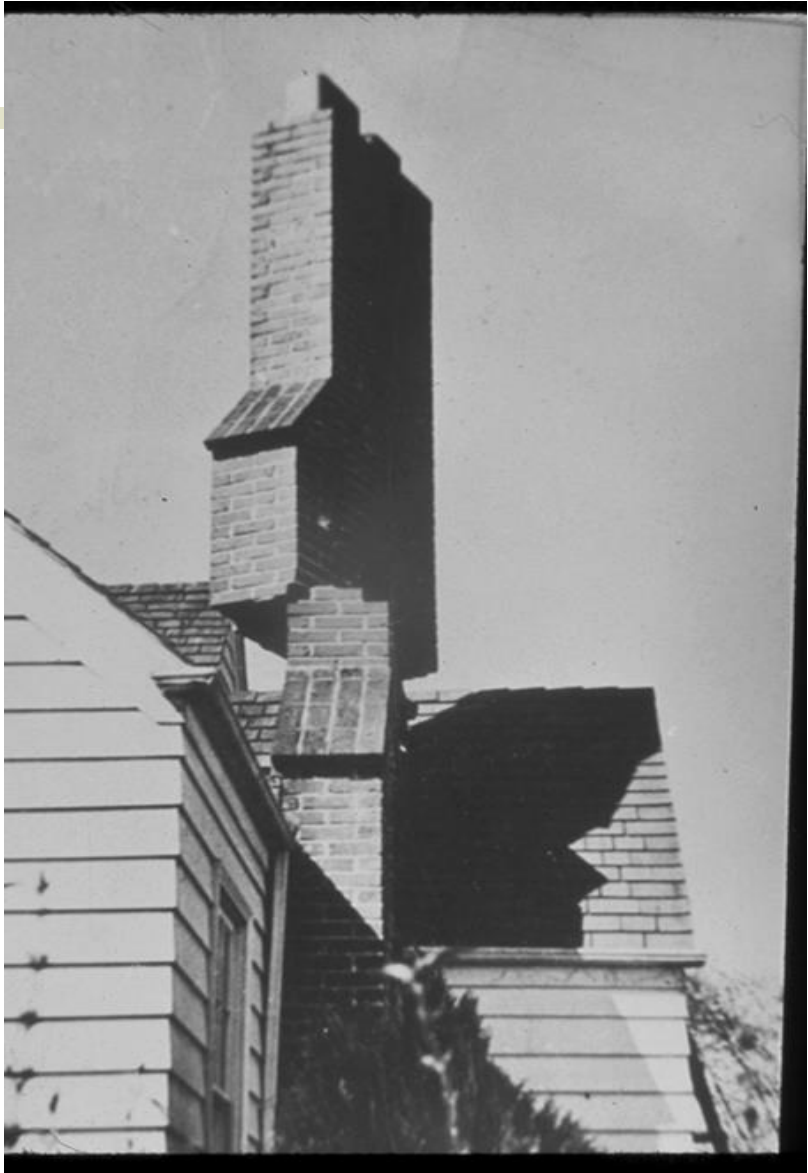
Imposed deformations
Strong shaking





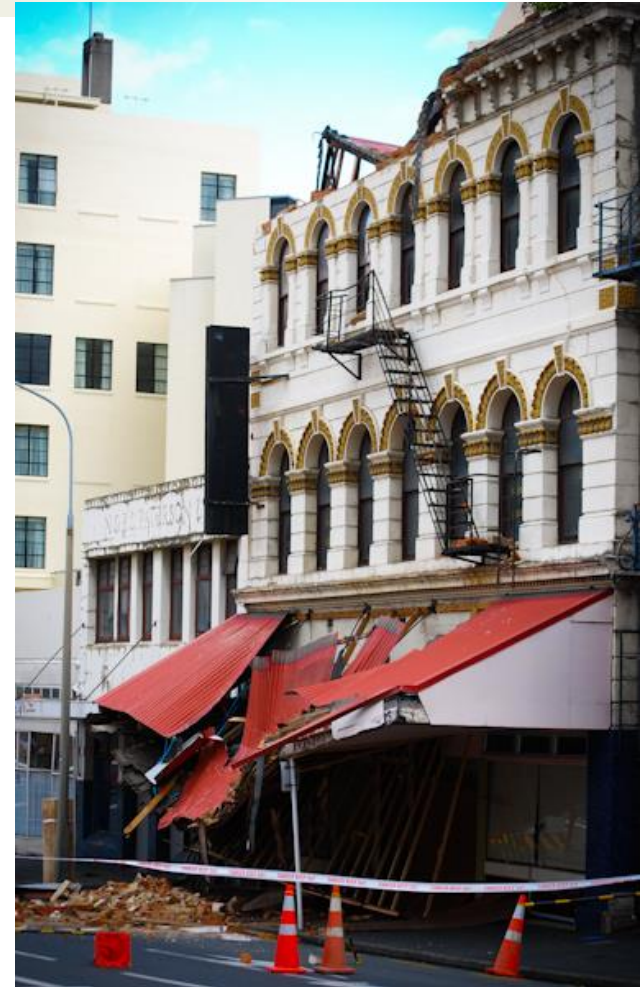
URM & Brick Veneer Damage











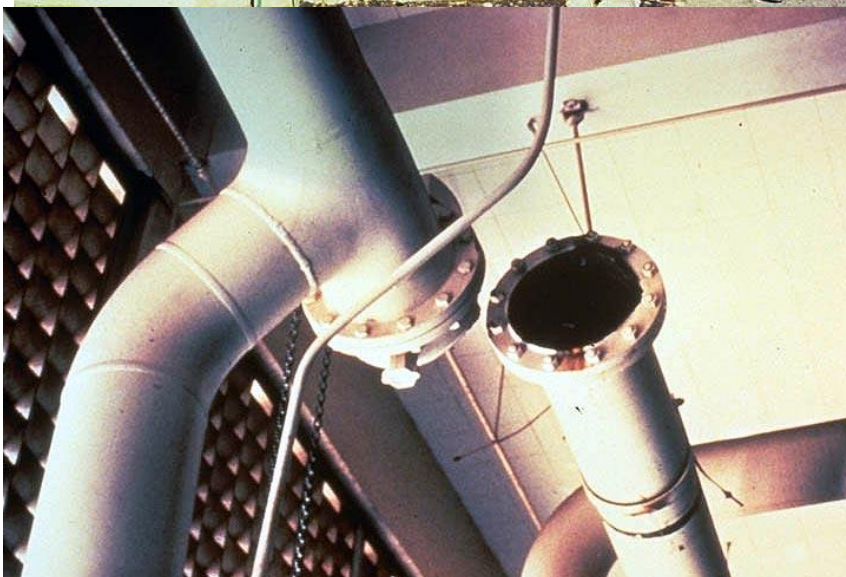
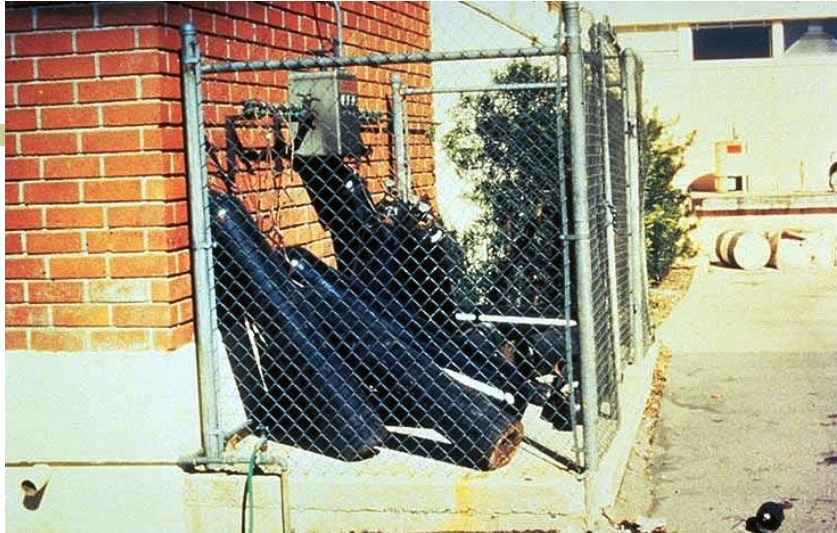














S832-14

Seismic risk reduction of operational and functional components (OFCs) of buildings



<http://shop.csa.ca/en/canada/structures/s832-14/invt/27014872014>

180\$

Design must protect against safety hazards

- **Direct hazard** – the possibility of casualties because of broken glass, light fixtures, appendages, etc.
- **Loss of critical function** – casualties caused by loss of power to hospital life support systems in bed panels, or functional loss to fire, police or emergency services facilities.
- **Release of hazardous materials** – casualties caused by release of toxic chemicals, drugs, or radioactive materials
- **Fire caused by non-structural damage** – damage to gas lines, electrical disruption, etc.



- **Economic Loss** – direct cost of repairing the damage
 - Experience in recent EQs indicates that aggregate loss is high
 - Combined effects of damage to NSC generally exceed those of direct structural damage in an earthquake
 - Mainly the result of small amount of damage to a large number of buildings
- **Loss of Building Function** – damage to components or systems necessary for useful function such as power and plumbing systems, or it may be due to disruption created by the repair of architectural or other OFCs
 - Prolonged loss of function may severely impact small business
- **Structural Response Modification**



Main causes of OFC damage or loss of function

- Heavy structural damage
- Displacement incompatibility with structure
- Seismic force exceeding restraint capacity (or absence of restraint)



4 OFC performance objectives

Table 1
OFC performance objective and performance level categories
(See Clauses 4.2.1, 6.3, 7.5.3, and 9.2.)

Performance objective	Performance level
Life safety (LS)	Mandatory
Limited functionality (LF)	Higher than mandatory
Full functionality (FF)	Highest
Property Protection (PP)	Optional, variable from higher than mandatory to highest

Section 5 – Procedures for OFCs in new buildings

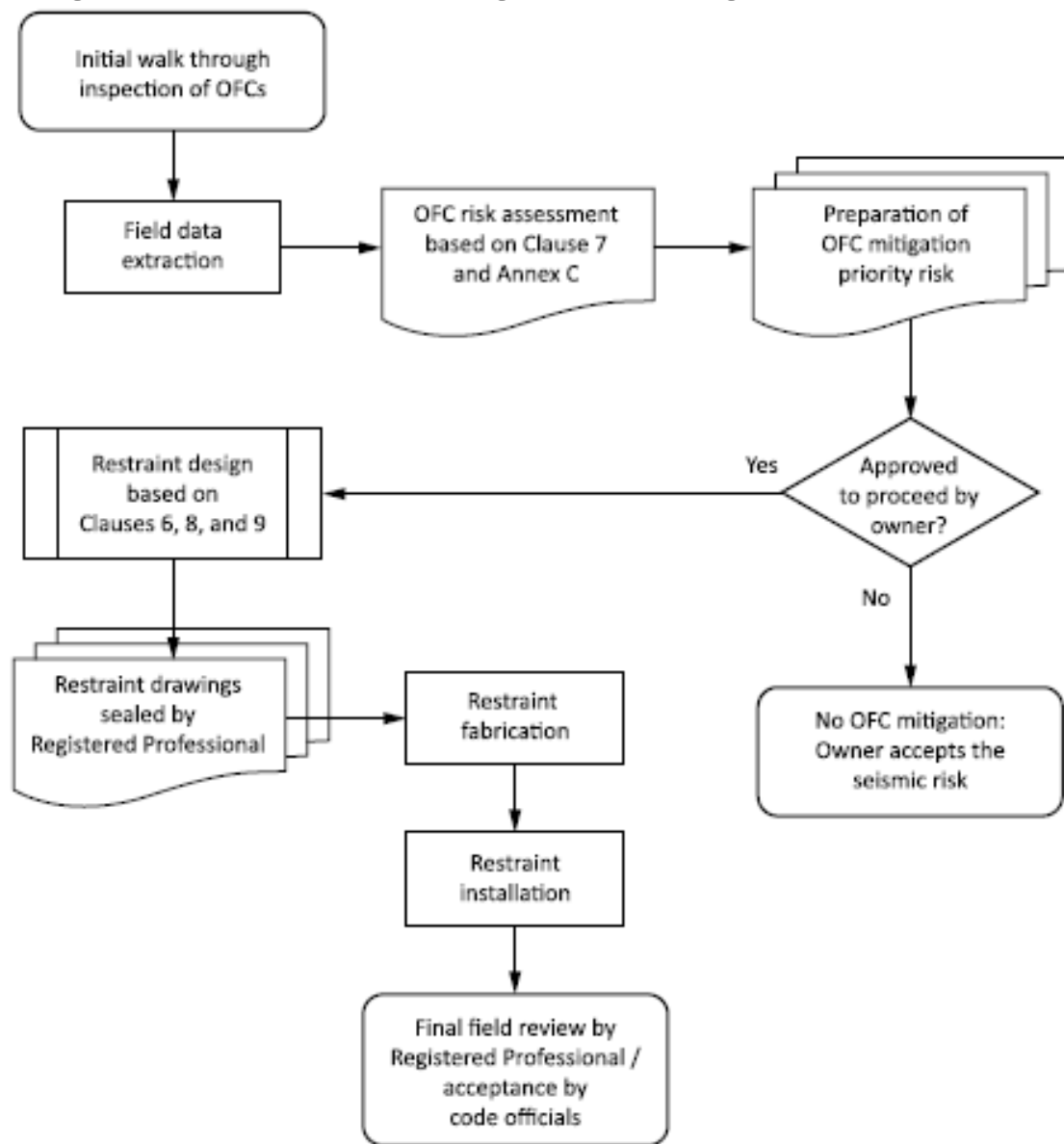
- 5.1 Application: design, construction and review of OFCs installed in new buildings.
- 5.2 Responsibilities: owner or delegate, design team, constructor, field reviewer
- 5.3 Analysis and design requirements: force effects and displacement effects (covered by NBCC Article 4.1.8.18. with CSA S832 enhancements in Annexes D and F)
- 5.4 Field review requirements

6- Procedures for OFCs in existing buildings

- 6.1 Seismic assessment team
- 6.2 Requirements
- 6.3 Procedures



Figure 4 OFC seismic mitigation in existing buildings



7. Seismic risk assessment

- 7.1 General
- 7.2 OFC Inventory
- 7.3 Preliminary assessment
- 7.4 OFC with insignificant hazards –
 $S(0.2) \leq 0.12$
- 7.5 Determination of seismic risk
index, $R = V \times C$



Figure 5
OFC seismic risk assessment
 (See Clause 7.1.)

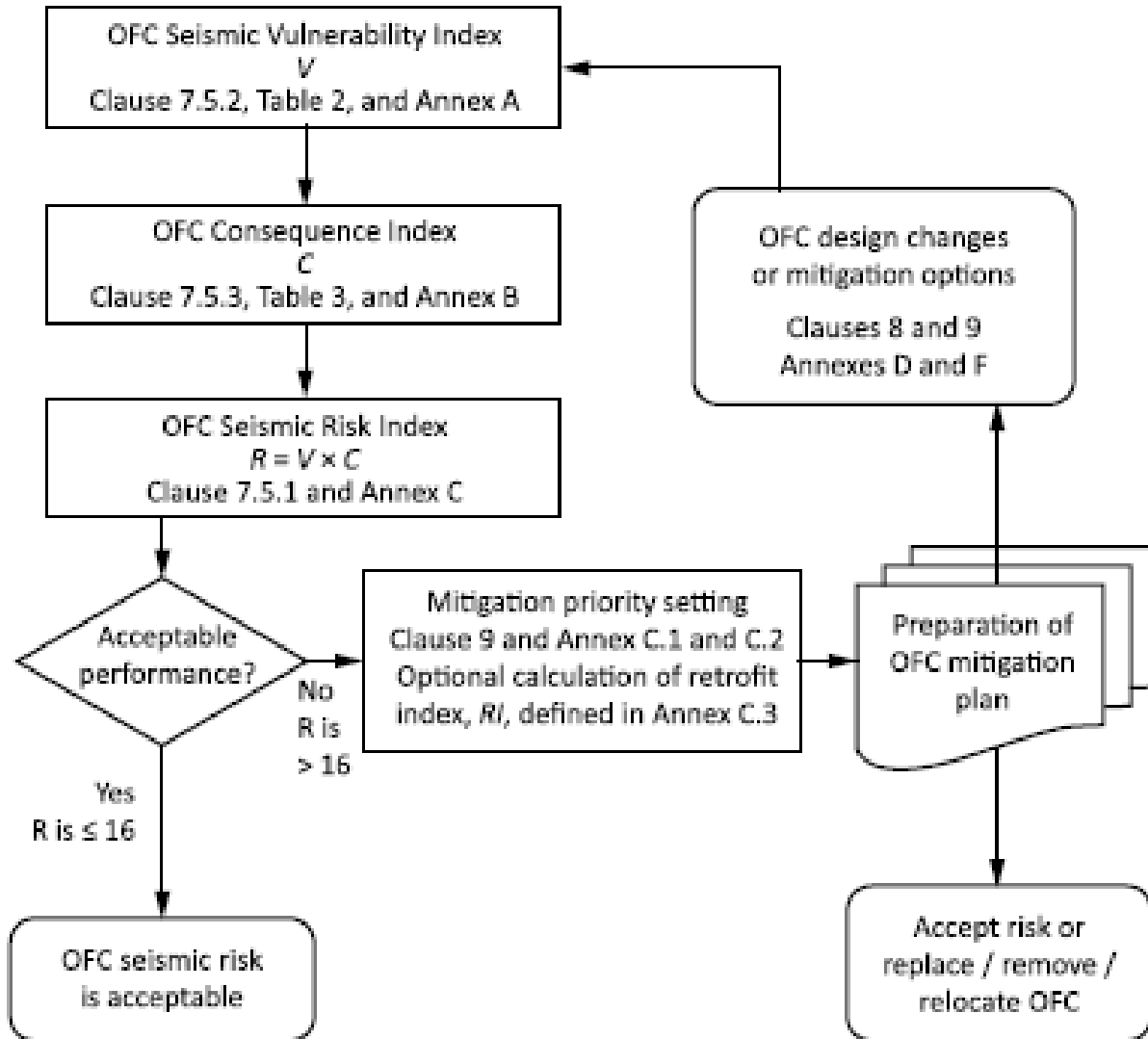


Table 2
Determination of seismic vulnerability index, V^* , for OFCs
 (See Clauses 3.1, 3.2, 7.5.1, 7.5.2, A.1, A.4, C.3, E.1, and E.2 and Figure 5.)

Vulnerability parameters	Parameter range	Rating score (RS)	Weight factor (WF)
OFC restraint (RS1) (see Annex E for explanatory notes on restraint)	Full restraint	1	4
	Partial restraint or questionable restraint	5	4
	No restraint	10	4
Impact/pounding (RS2) Impact, pounding, and/or displacement-sensitive OFC	Gap adequate	1	3
	Gap questionable or gap inadequate	10	3

OFC overturning (RS3)	OFC fully restrained against overturning or $h/d \leq 1/(1.2F_a S_a(0.2))$	1	2
h = distance from support or restraint to centre of gravity or top of the OFC	$h/d > 1/(1.2F_a S_a(0.2))$	10	2
d = horizontal distance between OFC supports			
F_a = acceleration-based site coefficient			
S_a = spectral response acceleration value			
OFC flexibility and location in building (RS4) [†]	Stiff or flexible OFC on or below ground floor	1	1
	Stiff OFC above ground floor	5	1
	Flexible OFC above ground floor	10	1

(Continued)

Table 2 (Concluded)

Vulnerability parameters	Parameter range	Rating score (RS)	Weight factor (WF)
OFC characteristics	$VE = \sum_{i=1,4} (RS_i \times WF_i) \ddagger$		
<p>Ground characteristics</p> <p>$VG \S =$ characteristic of ground motion and soil condition, expressed as the product of the spectral response acceleration value for a period of 0.2 s, $S_a(0.2)$, and the acceleration-based site coefficient, F_a, as defined in Article 4.1.8.4 of the NBCC</p>	$VG = F_a S_a(0.2) / 1.25$		Not applicable
<p>Building characteristics</p> <p>VB^{**} is based on the predominant type of lateral-force-resisting system of the building structure</p>	Various types of structures	See Table 4	

* Seismic vulnerability index is calculated using $V = VG \times VB \times VE / 10$.

Building characteristics, *VB* (See Clauses 3.2, 7.5.2, and A.4.4 and Table 2.)

	Estimated fundamental period of the building (<i>T</i>), s			Seismic force resisting system
	$0 < T \leq 0.2$	$0.2 < T \leq 0.5$	$0.5 < T$	
Number of storeys	1–2	3–4	≥ 5	Steel moment resistant frame
	1–2	3–5	≥ 6	Reinforced concrete moment resistant frame
	1–2	3–7	≥ 8	Concrete shear wall
	1	2–4	≥ 5	Braced frame
Site Class A Hard rock	1.0	1.1	1.2	
Site Class B Rock	1.0	1.2	1.3	
Site Class C Very dense soils and soft rock	1.1	1.2	1.3	
Site Class D Stiff soil	1.2	1.3	1.4	
Site Class E Soft soil	1.3	1.4	1.5	
Site Class F	1.5	1.5	1.5	

Note: Site Classes are defined in Article 4.1.8.4 of the NBCC.

Table 3
Determination of consequence index, C^* , for OFCs
 (See Clauses 3.1, 7.5.1, 7.5.3, B.3 to B.5, and H.1 and Figure 5.)

Consequence parameters	Parameter range	Rating score (RS)
Life safety (LS) Impact on life safety from malfunction or failure of OFC during and immediately after the earthquake (e.g., items falling on or crushing people, blocking of egress, potential for fire or explosion, loss of life-support systems in hospitals, or release of toxic materials)	Threat to very few ($N \leq 1$) [†]	1
	Threat to few ($1 < N < 10$) [†]	5
	Threat to many ($N \geq 10$) [†]	10
Limited Functionality (LF) OFC is required for immediate austere building occupancy or occupancy with minor repairs following the earthquake	Not applicable or OFC breakdown greater than one week is tolerable	0
	OFC breakdown up to 1 week is tolerable	1
	OFC in high importance category building according to the NBCC ($I_E = 1.3$) and that is not required to be fully functional	3
	OFC in post-disaster facility according to the NBCC ($I_E = 1.5$) and that is not required to be fully functional	5

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Full Functionality (F)	Not applicable OFC required to be fully functional	0 10
OFC is required for post-disaster functions or for uninterrupted functionality during or immediately after the earthquake		
Property protection (PP) (Optional)	Score may vary from 0 to 10 as determined by the owner/operator	0–10
OFC damage can result in financial losses related to asset damage, replacement, and business interruption due to non-operational components		

* *Consequence index is calculated using $C = \Sigma(RS)$, with a minimum value of 1 and a maximum value of 20.*

† *$N = \text{area} \times \text{occupancy density} \times \text{duration factor}$.*

where

N = occupancy factor as defined in Table L-5, Commentary L of *User's Guide — NBCC Structural Commentaries (Part 4)*

area = occupied area exposed to risk, m²

occupancy density = per m² as defined in Table L-6, Commentary L of *User's Guide — NBCC Structural Commentaries (Part 4)*

duration factor = average weekly hours of human occupancy/100 ≤ 1.0

Note: *When doing the summation of the rating scores, it will be LF, FF, or PP scores, added to the LS rating score, as relevant depending on the OFC performance objective. PP is optional.*

Table C.1
Suggested mitigation priority thresholds
(See Clauses 9.3, C.2, and H.3 and Tables H.2 and H.4.)

Risk Index	Seismic risk level	Mitigation priority
$R \leq 16$	negligible	not required
$16 < R \leq 32$	low	low
$32 < R \leq 64$	moderate	medium
$64 < R \leq 128$	high	high
$R > 128$	very high	very high

8. Methods for determining OFC seismic adequacy

- 8.1 General
- 8.2 Prescriptive method (selected industry guidelines cf. Table 9)
- 8.3 Analytical Method (simplified and refined)
- 8.4 Special requirements (H+V; drift ratios, relative displacements)
- 8.5 Evaluation/analysis criteria (F D F/D)

Table 9
Typical OFC problems and mitigation techniques
 (See Clauses 8.2, 9.1, and B.2.6.)

Typical problems noted or anticipated	Suggested mitigation techniques	Mitigation effects on structure or on other OFCs	References
1. Architectural components — External			
Appendages (cornices, parapets, spandrels, ornamentation, signs, canopies, marquees)	<p>For heavy and ornate cornice work, remove the cornice or reconstruct it with adequate anchorage and/or new lighter materials.</p> <p>Reduce parapet height to reduce likelihood of overturning; limit height-to-thickness ratio of unreinforced masonry parapets to</p>	<p>Changes made to the existing appendages or their connections should be such that the total structural integrity, including foundations, is ensured for the safe resistance of seismic and other load effects.</p>	<p>Appendix A of NRCC <i>Guidelines for Seismic Evaluation of Existing Buildings</i></p>
	4 if $(S_a(0.2)F_a \leq 0.2)$		
	2.5 if $(0.2 < S_a(0.2)F_a \leq 0.35)$		
	1.5 if $(0.35 < S_a(0.2)F_a \leq 0.55)$		
	1.0 if $(S_a(0.2)F_a > 0.55)$		FEMA E-74 and FEMA 547

Ceilings

Unbraced suspended ceilings can swing independently of the supporting floor, resulting in damage to the ceiling, particularly at the perimeters.

Provide four-way diagonal wire bracing with a compression strut between the ceiling and supporting floor.

Caution should be exercised not to alter or affect the performance of assembled systems.

ASTM E580
 CISCA 1990 *Guidelines for Seismic Restraint for Direct-Hung Suspended Ceiling Assemblies* (zones 3–4)
 CISCA 1991 (zones 0–2)
 ASTM C635/C635M

For lay-in ceilings, stiffen splices and connections of T-bar sections with new metal clips and self-tapping screws.

Provide a gap between edge of ceiling and enclosing walls on at least two perpendicular sides.

Discontinue ceiling across any seismic joint.

Unbraced suspended integrated ceilings can cause grid distortion and loss of panels.

This is not a problem with light weight panels (less than 10 kg/m²).

Ceiling finishes such as plaster can fall due to failure of adhesives or spalling, creating a falling hazard and possibly impairing egress

Replace ceiling in egress routes and large assembly areas.

Consideration should be given to fire-rated assemblies.

Replace ceiling tiles housing fire suppression sprinkler's heads.

(Continued)

9.OFC problems and risk mitigation procedures

- 9.1 General
- 9.2 Mitigation strategies
- 9.3 Mitigation priority setting
- 9.4 OFC attachments and restraints

List of Annexes

- A Seismic Vulnerability of OFCs
- B Consequences of OFC failures
- C Seismic risk assessment and mitigation
- D Drift-related effects on OFCs
- E Explanatory notes on OFC restraints
- F Methods of selecting and sizing OFC restraints



Annexes (cont'd)

- G Additional considerations for special occupancies and systems (13 types)
- H Sample application of seismic risk assessment methodology
- I Sample calculations for determining seismic adequacy

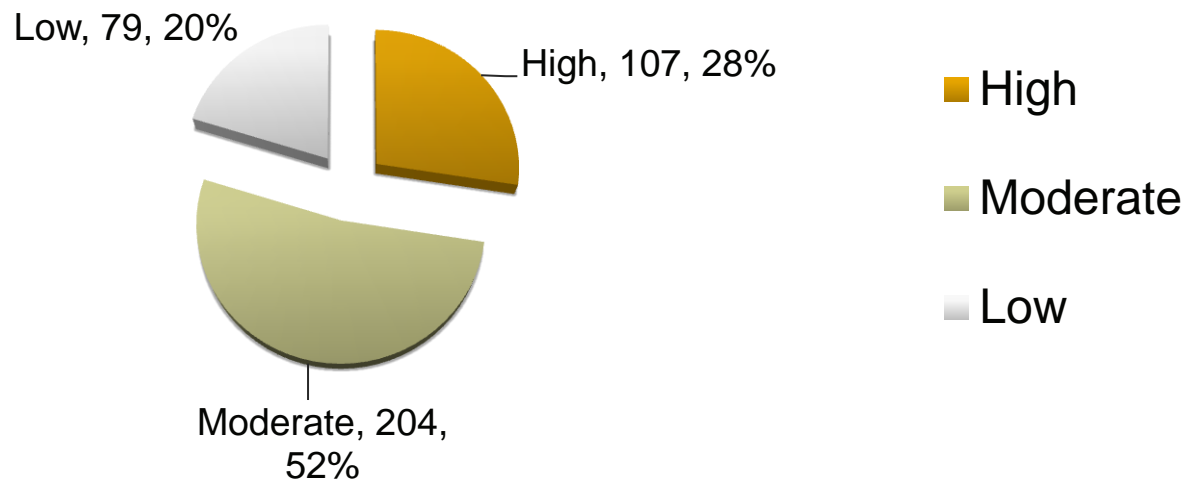
Seismic functionality assessment using CSA S832 procedure

- 101 school buildings for schools designated as emergency shelters
- 15+ community centres designated as emergency shelters
- 6 hospitals (35 buildings) and 2 ongoing for more detailed studies of subsystems
- 14 fire stations



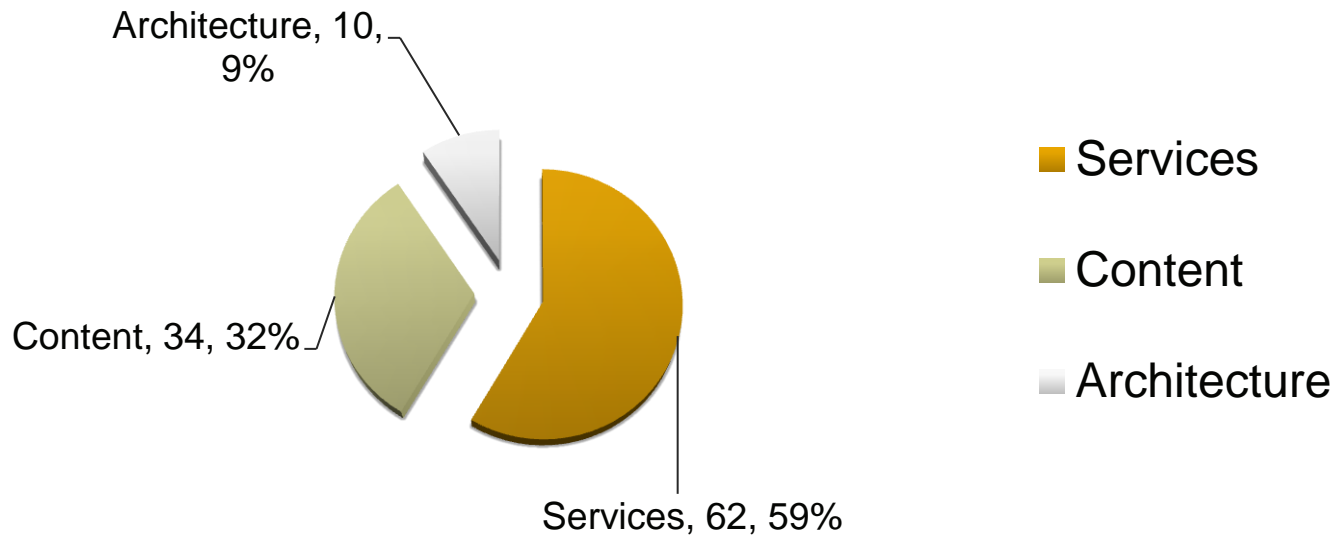
Risk Ratings for OFCs in Hospitals

OFCs evaluated in 6 hospitals N = 380



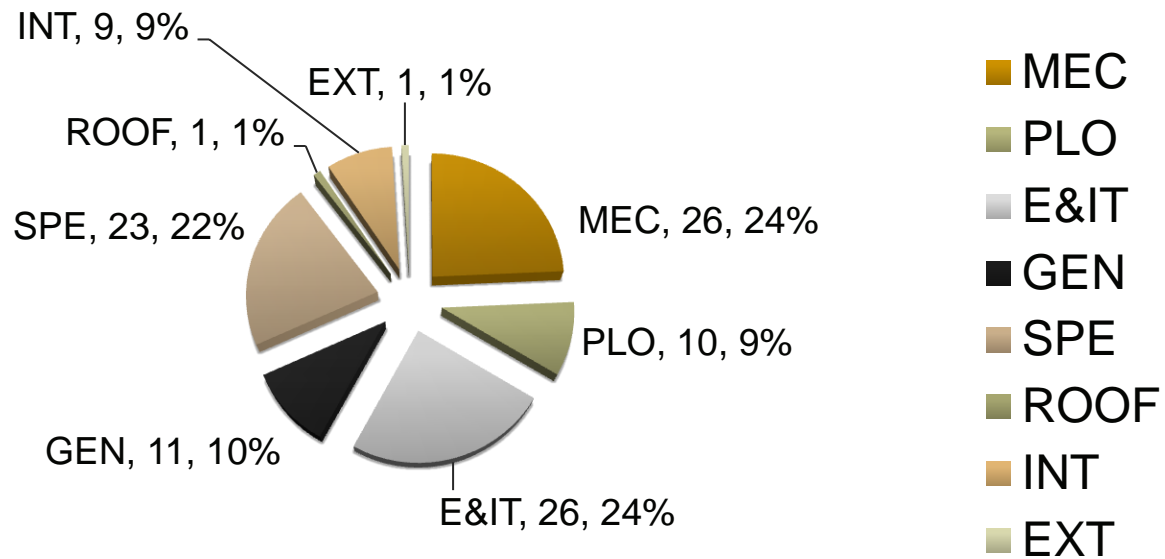
Risk Ratings for OFCs in Hospitals

High Risk OFCs evaluated in 6 hospitals
N high = 107



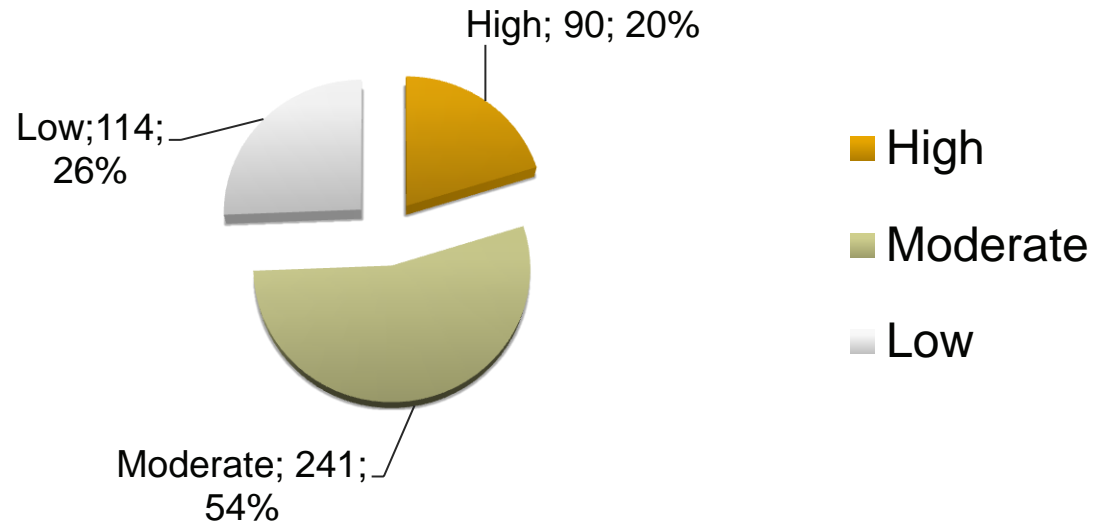
Risk Ratings for OFCs in Hospitals

High Risk OFCs in 6 hospitals
N high = 107



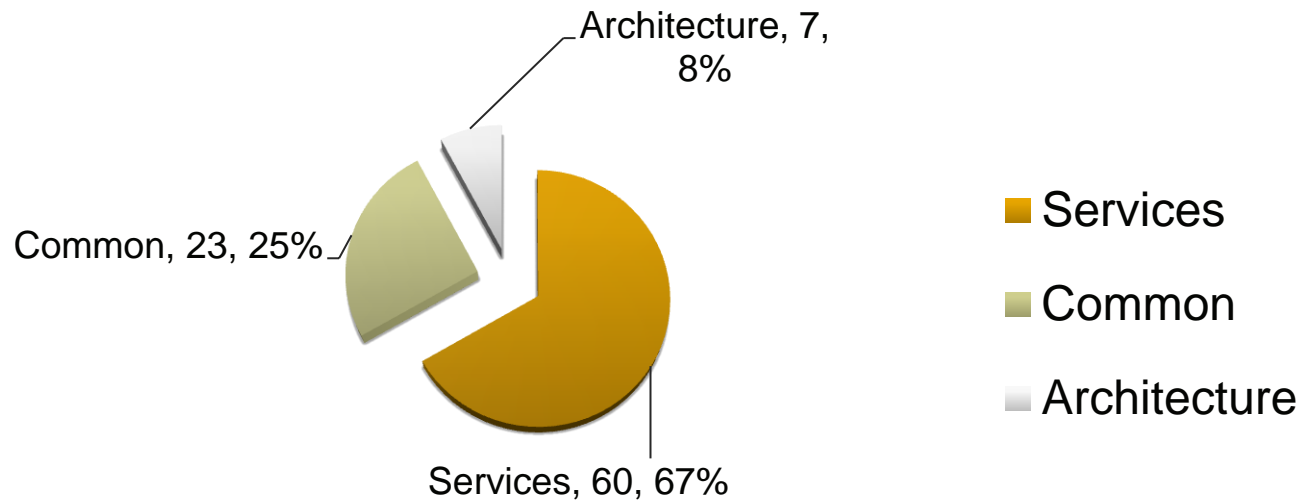
Risk Ratings for OFCs in Schools

OFC evaluated in public high schools
designated as emergency shelters
N = 445



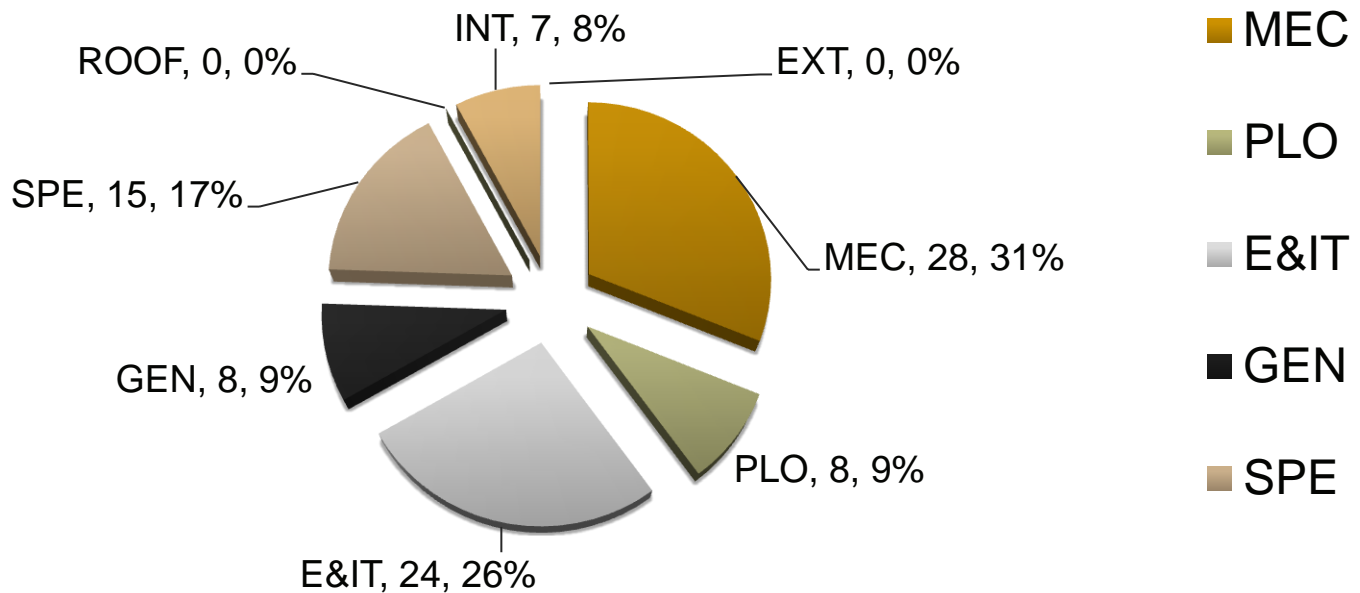
Risk Ratings for OFCs in Schools

High risk OFCs in schools N high = 90



Risk Ratings for OFCs in Schools

High risk OFCs in 12 community schools identified as post-critical sheelters in the Island of Montreal
N high = 90



High risk OFCs

- Electric power emergency generators improperly anchored (or free standing) on floors; unrestrained batteries;
- Slender control panels unrestrained;
- Unbraced suspended piping;
- Classical suspended ceilings (unbraced)

SUSPENDED CEILINGS & PIPES



Single solid round rod can bend;
Missing supports



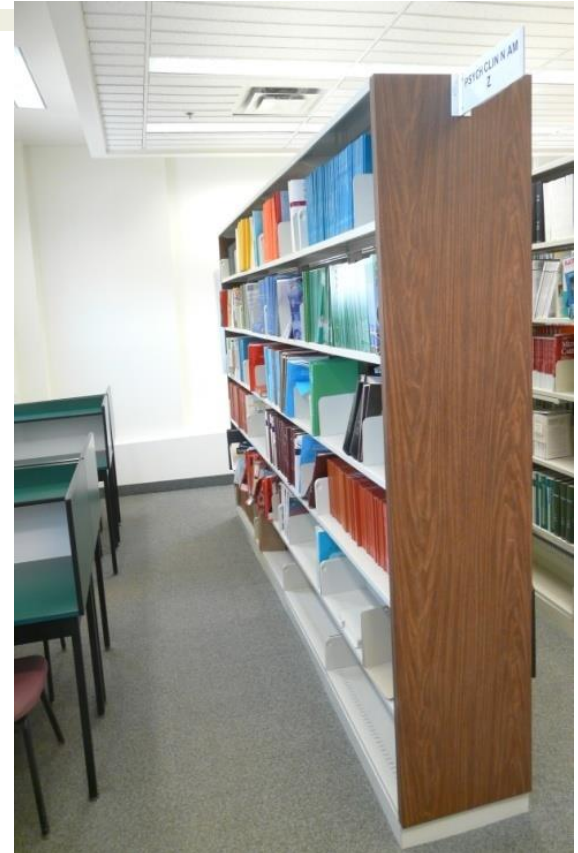
T-bar light framing supported by wires with no
lateral bracing

TALL ELECTRICAL COMPONENTS



No base restraint (raised floor with no lateral support) nor intermediate or top restraint to prevent overturning of slender units.

BOOKSHELVES & MEDICAL ARCHIVES



UNRESTRAINED – Shelves and content

Lack of adequate base support



INSTALLATION INCOMPLETE



MISSING BOLTS OR BOLTS AT IMPROPER LOCATIONS

INSTALLATION INCOMPLETE



EQUIPMENT DESIGNED TO BE RESTRAINED

Summary of observations

- Approximately 20% of components for Schools and 27% for Hospitals are considered High Risk;
- Majority of components are Moderate Risk ;
- Mitigation is often very simple to provide: lack of restraint to floor is the most common deficiency;
- The staff/users should be informed of the risks to prevent hazardous situations.

Challenges and Opportunities

- Raise awareness to seismic risk;
- Ensure preparedness and encourage mitigation;
- Mitigation on a large scale cannot be afforded;
- Moderate seismic hazard brings focus on functionality rather than collapse prevention;
- Strictly enforce functionality performance requirements in new constructions.

Conclusions

- Much progress has been made towards understanding the seismic behaviour of OFCs;
- Simplified and highly sophisticated methods of analysis and design are available;
- Building standards and specifications still do not reflect our level of understanding and have not yet incorporated many of the rational procedures that have been developed over the last 50 years (e.g. floor response spectra)
- CSA S832-14 is a step forward with many improvements over previous editions
- Stakeholders need to become “**better**” informed of the relevant issues: Building Owner, Architect/Engineer, Contractor/Trades Worker, Specialty Inspector, Building Department and Insurer



References

Applied Technology Council, “Built to resist earthquakes: briefing paper 5 – Seismic Response of Nonstructural Components,” ATC/SEAOC Joint Venture. Downloaded from ATC’s world wide web site: www.atccouncil.org

Applied Technology Council, “Built to resist earthquakes: briefing paper 6 – Seismic Code Requirements for Anchorage of Nonstructural Components,” ATC/SEAOC Joint Venture. Downloaded from ATC’s world wide web site: www.atccouncil.org

Aslani, H. and Miranda, E. (2003). “Probabilistic damage assessment for building-specific loss estimation” *Report PEER 2002/16*, Pacific Earthquake Engineering Research (PEER) Center, Richmond, CA.

CAN/CSA S832-06 Diminution des risques sismiques concernant les composants fonctionnels et opérationnels des bâtiments (CFO) Earthquake Engineering Research Institute Annotated Slide Collection, “Nonstructural Damage,” www.eeri.org

FEMA 356 (2000). Prestandard and Commentary for the Seismic Rehabilitation of Buildings, Federal Emergency Management Agency, Washington, D.C.

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